Gail Borden Public Library District (Located within the State of Illinois)

Comprehensive Annual Financial Report

For the Year Ended June 30, 2017

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# Independent Auditor's Report

To the Board of Trustees of Gail Borden Public Library District Elgin, Illinois 60120

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Gail Borden Public Library District (the "District") as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Gail Borden Public Library District as of June 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, multiyear pension schedules and budgetary comparison information on pages 3-8 and 32-34 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining and individual nonmajor fund financial statements and additional supplementary information are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual major and nonmajor fund financial statements on pages 35-44 are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The additional supplementary information on pages 45-46 has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Tighe, Kress, & Orr, P.C.

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Elgin, Illinois

October 17, 2017

The management discussion and analysis of the Gail Borden Public Library District's (the "District") financial performance provides an overview of the District's financial activities for the fiscal year ended June 30, 2017. Please review it in conjunction with the District's basic financial statements, which begin on page 9.

#### Financial Highlights

Total net position decreased \$565,974 which represents a 1.3 percent decrease from 2016. General revenues accounted for \$14,564,372 in revenues or 96.3 percent of all revenues. Program specific revenues in the form of charges for services and operating grants accounted for \$560,355 or 3.7 percent of all revenues. The District had \$15,690,702 in expenses related to governmental activities with \$560,355 in program revenues to cover the cost of those programs. The excess expenses were paid by general revenue.

Government-wide financial statements (found of pages 9 and 10 of this report) – The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in the net position may serve as a useful indicator of whether the financial position of the District's improving or deteriorating.

The Statement of Activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the time of related cash flows. Thus, revenues and expenditures are reported in this statement of some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish the function of the District that is principally supported by taxes.

Fund financial statements (found on pages 11 and 13 of this report) – A fund is a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local districts, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District are governmental funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term in flows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

These two statements report the District's net position and changes in them. You can think of the District's net position, the difference between assets and deferred outflows (what the District owns), and liabilities and deferred inflows (what the District owes) as one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net position are one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors, however, such as changes in the District's jurisdiction, the availability of capital projects and continuing local government support to assess the overall health of the District.

Reporting the District's Most Significant Funds

#### **Fund Financial Statements**

Our analysis of the District's major funds begins on page 6. The fund financial statements begin on page 11 and provide detailed information about the most significant funds-not the District as a whole. Some funds are required to be established by State law. However, the Board of Trustees establishes other funds to help control and manage money for particular purposes (ex. Capital projects fund). The District only has governmental funds.

#### **Major Funds**

- General
- Bond and interest
- Building reserve

Governmental Funds: The District's services are reported in governmental funds, which focus on how money flows into and out of those funds, and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's operations and the services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in a reconciliation following the fund financial statements.

Notes to the Financial Statements: The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 15 to 29 of this report.

Supplementary information: In addition to the basic financial statements and the accompanying notes, this report also presents combining and individual fund statements and schedules which can be found on pages 35 to 44 of this report.

#### The District as a Whole

The District's total net position decreased from a year ago, from 42.5 million to 42.0 million. Our analysis below focuses on the net position (Table 1) and changes in net position (Table 2) of the District's governmental activities.

Table 1
Statement of Net Position Fiscal years ended June 30, 2017 and 2016
(in millions)

	_	2017	2016		2017	2016
Current and other assets	\$	17.6 \$	17.4	Net position:		
Long-term receivables		10.2	11.2	Net invested in capital		
Capital assets	_	30.7	30.6	assets \$	29.5 \$	30.6
Total assets		58.5	59.2	Restricted	1.4	1.3
Deferred outflows of resources		2.3	2.7	Unrestricted	11.1	10.6
Total Assets and Deferred	_			Total Net Position \$	42.0 \$	42.5
Outflows of Resources	\$_	60.8 \$	61.9	•		
Other liabilities	\$	3.0 \$	2.8			
Long-term obligations		15.7	16.6			
Deferred inflow of resources		0.1		_		
Total Liabilities and	_					
Deferred Inflow of Resources	s \$ <sub>=</sub>	18.8 \$	19.4	•		

Net position of the District's activities decreased 1.3 percent or \$565,974 primarily due to an increase in net pension liability and paying down the Special Reserve Fund. Unrestricted net position, the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements, increased \$493,519 during the year.

Table 2 compares the 2017 change in net position to the 2016 change in net position.

Table 2
Changes in Net Position for 2017
Compared with 2016 Activity
(in thousands)

		2017	2016	Change
Program Revenues:				
Charges for services	\$	311.1 \$	281.2 \$	29.9
Capital grants		249.2	347.9	(98.7)
General Revenues:				
General revenues	_	14,564.4	14,410.1	154.3
Total Revenues		15,124.7	15,039.2	85.5
Program Expenses				
General government		15,378.1	16,442.4	(1,064.3)
Interest of long-term debt		312.6	482.5	(169.9)
Total Expenses	_	15,690.7	16,924.9	(1,234.2)
Increase (decrease) in Net Position	\$_	<u>(566.0)</u> \$	(1,885.7) \$	1,319.7

### The District's Funds

Table 3 presents the fund balances of the individual major funds and total non-major funds and an analysis of significant changes in the fund balances.

Table 3
Changes in Year End Fund Balance
(in thousands)

	_	2017	2016	Change
General	\$	6,112.0 \$	6,094.6 \$	17.4
Bonds and interest		1,205.5	1,024.7	180.8
Building reserve		2,221.9	2,383.9	(162.0)
Nonmajor funds	_	221.9	303.4	(81.5)
Total Governmental balances	\$_	9,761.3 \$	9,806.6 \$	(45.3)

Table 4
Total Governmental Fund Revenues
(in thousands)

Revenue Source		2016	2017	Percent of total	Increase (decrease) over 2016	Percentage Change from 2016
Intergovernmental	\$	14,246.4 \$	14,450.6	95.4%	204.2	1.4%
Charges for services		281.2	311.1	2.1%	29.9	10.6%
Investment earnings		27.3	34.4	0.2%	7.1	26.0%
Grants and donations		347.9	249.2	1.6%	-98.7	-28.4%
Other		156.0	100.7	0.7%	-55.3	-35.4%
Total	\$_	15,058.8 \$	15,146.0	100.0%	87.2	

# **Capital Assets**

The District's investment in capital assets for its governmental activities as of June 30, 2017, amounts to \$30,695,245 (net of accumulated depreciation). The investment in capital assets includes land, buildings, equipment, computers, and book and library materials. During the fiscal year, the Library put into use a building in South Elgin for area residents. The total increase in District's investment in capital assets for the current fiscal year was .34%. The increase was due to additions of assets being greater than depreciation and disposals during the year.

For more detail on capital assets please refer to note 4 to the financial statements.

#### **Long-Term Debt**

The District has several general obligation bond and debt certificates with due dates ranging from 2020 through 2027. The District made principal payments of \$2,075,000 on current portions of bonds due during the year. Interest expense was \$432,765 for the year ended June 30, 2017. For more detail on long term debt please refer to note 5 and note 6 to the financial statements.

### **Budgetary Highlights**

Following is a comparison of the actual and budgeted items for the general fund.

Table 5
Final Budget versus Actual Results
General Fund
(in thousands)

		Final				
	_	Budget	_	Actual	_	Variance
Revenues	_				-	
Intergovernmental	\$	10,021.0 \$	3	10,005.7	\$	(15.3)
Charges for services		275.0		311.1		36.1
Investment earnings		6.0		21.6		15.6
Grants and donations		350.0		237.3		(112.7)
All other		55.0	_	100.7	_	45.7
Total General Government	\$_	10,707.0	\$_	10,676.4	\$	(30.6)

The variance in revenues compared to the budget resulted from levying less than budgeted for property taxes for the year ended June 30, 2017. The variance in expenditures resulted from the containment of costs, specifically in areas of personnel services, contingency and capital outlay.

# **Request for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report, or requests for additional financial information should be addressed to Gail Borden Public Library District, 270 North Grove, Elgin, Illinois 60120.

#### Gail Borden Public Library District Statement of Net Position June 30, 2017

A	Governmental
Assets	Activities
Current Assets:	
Cash and cash equivalents	\$ 8,025,733
Property tax receivable	7,073,542
Other receivables	143,443
Current portion of long-term receivables	2,335,000
Total Current Assets	17,577,718
Non-Current Assets:	
Long-term receivables-amount to be provided for payment	
of general obligation bonds	10,204,205
Accrued bond discount and costs	67,734
Land, buildings and equipment net of accumulated	
depreciation of \$13,652,445	30,695,245
Total Non-Current Assets	40,967,184
Total Assets	58,544,902
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Deferred Outflows of Resources	2,298,439
Total Assets and Deferred Outflow of Resources	\$ 60,843,341
Liabilities and Net Position	
Liabilities and Net I ostubil	
Current Liabilities:	
Accounts payable	\$ 271,532
Accrued expenses, including accrued interest of \$20,925	82,744
Checks in excess	54,207
Compensated absences	307,225
Current portion of long-term debt	2,335,000
Total Current Liabilities	3,050,708
Non-Current Liabilities:	
General obligation bonds payable, net of	
current portion of long-term debt, including	
bond premium of \$533,061	9,161,939
Debt Certificates payable, net of	
current portion of long-term debt	1,110,000
Net pension liability	5,405,571
Total Non-Current Liabilities	15,677,510
Total Liabilities	18,728,218
Deferred Inflow of Resources	127,447
Total Liabilities and Deferred Inflow of Resources	\$ 18,855,665
Net Position:	
Net invested in capital assets	\$ 29,485,245
Restricted for:	3 29,403,243
Debt service	1,205,404
District's audit cost	3,834
Insurance premium	33,060
Other purpose	17,597
Retirement fund obligations	80,556
Social security tax obligations	19,400
Unrestricted:	11,142,580
Total Net Position	\$ 41,987,676
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# Gail Borden Public Library District Statement of Activities For the Year Ended June 30, 2017

Functions/Programs		Expenses	Charges for Services	-	Operating Grants and Contributions	•	Capital Grants and Contributions	Net Revenue and Changes in Net Position
Primary Governments:								
General government activities	\$	15,378,097	\$ 311,134	\$	249,221	\$	- \$	(14,817,742)
Interest on long-term debt	_	312,604						(312,604)
Total Primary Government	\$ _	15,690,701	\$ 311,134	\$	249,221	\$	-	(15,130,346)
General Revenues: Property taxes Replacement taxes Interest income Developer fees Miscellaneous Total General Revenues Change in Net Position								14,257,641 171,679 34,383 62,667 38,002 14,564,372 (565,974)
Net Position-Beginning								42,553,650
Net Position-Ending							\$	41,987,676

# Gail Borden Public Library District Balance Sheets - Governmental Funds June 30, 2017

Assets		General Fund		Bond and Interest Fund		Building Reserve Fund	•	Other Government Funds		Total Government Funds
Cash and cash equivalents	<b>\$</b> —	4,969,047	\$ -	769,305	\$	2,219,573	\$	67,808	\$	8,025,733
Property tax receivable		4,866,921		1,325,462		, , , <u>-</u>		881,159	•	7,073,542
Other receivable		140,176		-		2,337		930		143,443
Total Assets	\$_	9,976,144	\$ _	2,094,767	\$_	2,221,910	\$	949,897	\$	15,242,718
Liabilities										
Checks in excess	\$	- ;	\$	-	\$	-	\$	54,207	\$	54,207
Accounts payable		222,324		-		_		49,208		271,532
Accrued expenses		343,068		-		-		25,976		369,044
Deferred revenue		3,298,725		889,363		-		598,596		4,786,684
Total Liabilities	_	3,864,117	_	889,363	- 	-		727,987		5,427,260
Fund Balances										
Nonspendable:		17,597		-		-		-		1 <b>7</b> ,597
Restricted for:		•								- · <b>,-</b> · ·
Debt service		-		1,205,404		-		-		1,205,404
District's audit cost		-		-		-		3,834		3,834
Equipment repairs and acquisition	าร	-		-		-		65,544		65,544
Insurance premium		-		-		-		33,060		33,060
Retirement fund obligations		-		_		-		80,556		80,556
Social security tax obligations		-		-		_		19,400		19,400
Committed:		-		_		-		_		-
Assigned to:										_
Physical plan expansion		-		-		2,221,910		-		2,221,910
Unassigned:		6,094,430		-		-		19,516		6,113,946
Total Fund Balances	_	6,112,027	_	1,205,404	_	2,221,910	· •	221,910	- -	9,761,251
Total Liabilities and Fund Balances	\$_	9,976,144	§ _	2,094,767	\$_	2,221,910	\$_	949,897	\$_	15,188,511

The Accompanying Notes to the Financial Statements are an Integral Part of These Statements

# Gail Borden Public Library District Reconciliation of Total Governmental Fund Balance To Net Position of Governmental Activities For the Year Ended June 30, 2017

Total Governmental Fund Balance	\$	9,761,251
Amounts reported in governmental activities in the Statement of Net Position are different because:		
Capital assets at historical cost, net accumulated depreciation, used in governmental activities are not financial resources and therefore are not reported in the governmental funds statement.		30,695,245
Long term receivables are not available to pay for current period expenditures and therefore are deferred in the governmental funds statement.		10,204,205
Deferred revenue is not reflected in Statement of Net Position.		4,786,684
Interest payable used in governmental activities are not payable from current resources and therefore are not accrued in the governmental funds statement.		(20,925)
Long-term liabilities including bonds payable and debt certificates are not due and payable in the current period and therefore are not reported in the governmental funds statement.		(10,271,939)
Bond costs and bond discounts are reported in governmental funds as expenditures. However, in the Statement of Net Position, the costs are accrued.		67,734
Net Pension Liability is not included on the governmental fund statements.		(5,405,571)
Deferred outflows of resources for pension are not recognized on governmental fund statements.		2,298,439
Deferred inflow of resources for pension are not recognized on governmental fund statements.		(127,447)
Net Position	\$ <u></u>	41,987,676

# Gail Borden Public Library District Statements of Revenues, Expenditures, and Changes in Fund Balances - Governmental Activities For the Year Ended June 30, 2017

	General Fund		Bond & Interest Fund		Building Reserve Fund		Other Government Funds	Total Government Funds
Revenues:								
Property taxes	9,839,941	\$	2,688,439	\$	-	\$	1,750,491 \$	14,278,871
Replacement taxes	165,790		-		=		5,889	171,679
Charge for services	311,134		-		-		-	311,134
Interest income	21,563		-		12,813		7	34,383
Grants and donations	237,271		-		-		11,950	249,221
Other	100,669		-		-		-	100,669
Total Revenue	10,676,368		2,688,439		12,813	_	1,768,337	15,145,957
Expenditures:								
Current:								
General government	10,372,448		-		-		1,401,041	11,773,489
Capital Outlay:	286,500		-		1,359,970		448,755	2,095,225
Debt Service:	•						•	,,
Principal	-		2,075,000		-		-	2,075,000
Interest	-		432,765		-		_	432,765
Total Expenditures	10,658,948		2,507,765	_	1,359,970	_	1,849,796	16,376,479
Excess (deficiency) of revenues								
over (under) expenditures:	17,420		180,674		(1,347,157)		(81,459)	(1,230,522)
Other Financing Sources (Uses):								
Debt certification proceeds	-		_		1,210,000		_	1,210,000
Debt issuance costs	-		-		(24,800)		-	(24,800)
Total Other Financing Sources (Uses)	-	_	-	_	1,185,200	_	•	1,185,200
Net change in fund balances	17,420		180,674		(161,957)		(81,459)	(45,322)
Fund Balances-Beginning	6,094,607		1,024,730		2,383,867		303,369	9,806,573
Fund Balances-Ending	6,112,027	<b>\$</b> _	1,205,404	\$_	2,221,910	\$ <u>_</u>	221,910 \$	9,761,251

The Accompanying Notes to the Financial Statements are an Integral Part of These Statements

# Gail Borden Public Library District Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2017

Net Change in Governmental Fund Balance	\$ (45,322)
Amounts reported in governmental activities in the Statement of Net Position are different because:	
Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the costs of those assets is allocated over their useful lives as depreciation expense:	
This is the amount of depreciation expense that is not recorded in the fund statements but included in the government wide statements.	(1,051,257)
This is the amount that fixed asset additions exceed disposals.	1,156,268
Property tax revenue on a full accrual basis that is deferred on the modified accrual basis in the Statement of	
Revenues and Expenditures.	(21,230)
Interest accrued on general obligation bonds is not an expenditure in the governmental funds statement.	(1,366)
Transfer of long-term receivables related to payment on bonds is not an expenditure in the government fund report.	(1,011,327)
Amortization of bond premiums is not revenue in the governmental funds statement.	121,527
Principal payments on bonds is an expenditure in the government fund report.	2,075,000
Debt certificate proceeds and costs are not revenue and expenses in the governmental wide statement.	(1,185,200)
GASB 68 pension expense is not recorded on governmental fund statements.	(1,315,811)
GASB 68 employer contributions are not recorded on governmental fund statements.	 712,744

(565,974)

Change in Net Position of Governmental Activities

#### Note 1 - Statement of Significant Accounting Policies

Gail Borden Public Library District (the "District") is located in Elgin, Illinois. The District was incorporated under the provisions of the constitution and general statute of the State of Illinois. The District was organized to provide cultural services to its local residents.

The significant accounting policies followed by the Gail Borden Public Library District are presented to assist the reader in evaluating the financial statements.

### Principles determining scope of reporting entity:

The financial statements of the District consist only of the governmental funds of the District. The District has no oversight responsibility for any other governmental entity since no other entities are considered to be controlled by or are dependent on the District. Control or dependence is determined on the basis of taxing authority and appointment of respective governing boards.

#### Fund accounting:

The accounts of the District are organized on the basis of funds, each of which is considered a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purpose for which spending activities are controlled. In the financial statements the funds of the District are grouped in into various fund types as follows:

Governmental Funds – General Fund – The general fund is the operating fund of the District. It is used to account for all financial resources relating to the normal daily operations of the District.

Governmental Funds – Bond and Interest Fund – This fund is used to reflect the repayment of principal and interest on the general obligation bonds issued to build the new library building.

Governmental Funds – Building and Equipment Fund – This fund is used for the purchase of sites and buildings, for the construction and equipment of library buildings, for the rental of buildings required for library purposes and for maintenance, repairs and alterations of library buildings and equipment.

Governmental Funds – Illinois Municipal Retirement Fund – This fund is used for paying the District's portion of the Illinois Municipal Retirement Fund obligation.

Governmental Funds – Social Security Fund – This fund is used for paying the District's portion of Social Security tax for employees of the District.

Governmental Funds – Audit Fund – This fund is used to pay for the performance of the District's annual certified audit.

Governmental Funds – Liability Insurance Fund – This fund is used to pay insurance premiums for liability and workmen's compensation insurance coverage for the District.

#### Note 1 – Statement of Significant Accounting Policies (continued)

### Fund accounting (continued):

Governmental Funds – Building Reserve Fund – This fund is used to accumulate resources to expand the Library's physical plant.

Governmental Funds – Gift Fund – This fund is used to pay for special non-operating expenses of the District.

#### Government-wide fund financial statements:

The government-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the primary government.

The Statement of Activities demonstrates the degree to which the direct expenses are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not included among program revenues are reported instead as general revenues. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement focus, basis of accounting, and financial statement presentation:

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as unrestricted revenue as soon as all eligibility requirements imposed by the provider have been met.

Government fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Grants and entitlements and interest associated with the current fiscal period are all considered being susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered measurable and available only when the District receives cash.

# Note 1 – Statement of Significant Accounting Policies (continued)

#### Fund Accounting:

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The District only uses governmental funds.

#### Governmental Funds:

Governmental funds are those through which most governmental functions typically are financed. Governmental funds reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

#### Revenue recognition – property taxes:

Property taxes are levied by the District in both Kane and Cook Counties and become a lien on January 1. These levies are made in the fall of the year (2017) and the taxes are payable as follows:

#### Kane County:

One half of the property taxes assessed are due and payable on June 1, and the remaining half is due and payable on September 1.

#### Cook County:

A preliminary billing (based on the prior year) is due and payable on March 1 of each year and the balance of the taxes are due and payable on August 1 of each year.

Property tax revenues are recognized when they become available. Receipts within 60 days of year-end are considered available. The balance of the property tax receivable which will be collected subsequent to 60 days after year-end is reflected in the accompanying financial statements as deferred revenue. Levies from 2017 are included in revenue.

# Compensated absence:

The District provides their full-time employees with paid vacation days each year. The vested portion of unpaid vacation days is reflected as a liability in the accompanying financial statements.

#### Use of estimates:

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

# Note 1 - Statement of Significant Accounting Policies (continued)

#### Cash and cash equivalents:

Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with an original maturity of three months or less when acquired.

#### **Investments:**

The District limits the exposure to credit risk by primarily investing in U.S. agency obligations and the money market funds. Investments in the governmental funds are stated at cost or amortized cost, which approximate market.

#### **Inventories and Prepaid items:**

Governmental fund inventory items are charged to the expenditure account when purchased. Year end inventory was not significant. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the government-wide financial statements.

#### Capital Assets:

Capital assets, which include land, buildings, improvements, vehicles and equipment, are reported in the government-wide fund statements. Capital assets are defined by the District as assets with an individual cost of more than \$5,000. These assets are recorded at historical cost or estimated historical cost. Donated assets are recorded at estimated fair market value at the date of donation. Capital assets are depreciated using the straight-line method with useful lives of 7-40 years. Fixed asset additions net of disposals were \$(31,232) for the year ended June 30, 2017, these are reflected as expenditures in the Governmental Funds. Depreciation expense as reflected in the statement of activities for the year ended June 30, 2017 was \$1,036,414.

#### Fund Balance:

Beginning with fiscal year 2011, the District implemented GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions." This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent. When both restricted and unrestricted funds are both available, restricted resources will be used first. The following classifications describe the relative strength of the spending constraints:

Nonspendable fund balance - amounts that are not in a nonspendable form (such as inventory) or are required to be maintained intact.

Restricted fund balance - amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

Committed fund balance - amounts constrained to specific purposes by the District itself, using its highest level of decision-making authority (i.e., Board of Directors). To be reported as committed, amounts cannot be used for any other purpose unless the District takes the same highest level action to remove or change the constraint.

# Note 1 – Statement of Significant Accounting Policies (continued)

Assigned fund balance - amounts the District intends to use for a specific purpose. Intent can be expressed by the Board of Directors or by an official or body to which the Board delegates the authority.

Unassigned fund balance - amounts that are available for any purpose. Positive amounts are reported only in the general fund.

Beginning fund balances for the District's governmental funds have been restated to reflect the above classifications.

The Board of Directors establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance or resolution. This is typically done through adoption or amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by the Board of Directors through adoption or amendment of the budget as intended for specific purpose (such as the purchase of fixed assets, construction, debt service, or for other purposes).

The District's flow of funds assumption prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending, the District considers committed funds to be expended first followed by assigned and then unassigned funds.

#### Implementation of GASB 72 and 76:

For the year ended June 30, 2017, the District implemented the provisions of GASB No. 72, Fair Value measurement and Application; and GASB Statement No. 76, The Hierarchy of Generally Accepted Accounting principles for State and Local Governments. GASB Statement No. 72 establishes standards for measuring fair value, applying fair value to certain investments, and disclosures related to all fair value measurement. There has been no effect to current or prior periods with this implementation. GASB Statement No. 76 establishes a hierarchy of sources of accounting principles used to prepare financial statements of state and local governmental entities in conformity with generally accepted accounting principles. There has been no effect to current or prior periods with this implementation.

#### Note 2 – Pension Plan

#### **IMRF Plan Description:**

The District's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The District's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of a multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

#### Note 2 - Pension Plan (continued)

#### Benefits Provided:

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date). The District participates in the Regular Plan.

All three IMRF benefit plans have two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount

### **Employees Covered by Benefit Terms:**

As of December 31, 2016, the following employees were covered by the benefit terms:

Retirees and beneficiaries	77
Inactive, non-retired members	44
Active members	111
Total	_232_

# Note 2 - Pension Plan (continued)

#### Contributions:

As set by statute, the District's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The District's annual contribution rate for calendar year 2016 was 13.35%. For the fiscal year ended June 30, 2017 the district contributed \$715,085 to the plan. The District also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

# **Net Pension Liability:**

The District's net pension liability was measured as of December 31, 2016. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

#### **Actuarial Assumptions:**

The following are the methods and assumptions used to determine total pension liability at December 31, 2016:

Actuarial Cost Method Entry Age Normal

Asset Valuation Method Market Value of Assets

Price Inflation 2.75%

Salary Increases 3.75% to 14.50%

Investment Rate of

Return 7.50%

Retirement Age Experience-based table of rates that are specific to the type of eligibility

condition. Last updated for the 2014 valuation pursuant to an experience study

of the period 2011-2013.

Mortality For non-disabled retirees, an IMRF specific mortality table was used with fully

generational projection scale MP-2014 (base year 2014). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustments that were applied from non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF specific rates were developed from the RP-2014 Employee

Mortality Table with adjustments to match current IMRF experience.

Other Information:

There were no benefit changes during

Notes the year

# Note 2 - Pension Plan (continued)

A detailed description of the actuarial assumptions and methods can be found in the December 31, 2016 Illinois Municipal Retirement Fund annual valuation report.

The long-term expected rate of return on pension plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

		Long-Term
	Portfolio	Expected
	Target	Real Rate
Asset Class	Percentage	of Return
	· <del>-</del>	
Domestic Equity	38%	6.85%
International Equity	17%	6.75%
Fixed Income	27%	3.00%
Real Estate	8%	5.75%
Alternative Investments	9%	2.65-7.35%
Cash Equivalents	1%	2.25%
Total	100%	

#### Single Discount Rate:

A Single Discount Rate of 7.50% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.50%, the municipal bond rate is 3.58%, and the resulting single discount rate is 7.50%.

# Note 2 - Pension Plan (continued)

# Changes in Net Pension Liability:

		Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at December 31, 2015	\$	24,854,422 \$	19,573,269	\$ 5,281,153
Changes for the year:				
Service Cost		578,232	-	578,232
Interest on the Total Pension Liability		1,834,506	-	1,834,506
Changes of Benefit Terms		-	-	-
Differences Between Expected and				
Actual Experience of the Total Pension Liability		326,049	-	326,049
Changes of Assumptions		(162,662)	-	162,662
Contributions – Employer		-	712,744	(712,744)
Contributions – Employees		-	240,250	(240,250)
Net Investment Income		-	1,352,987	(1,352,987)
Benefit Payments, including Refunds of Employee Contributions		(1,038,594)	(1,038,594)	-
Other (Net Transfer)		-	145,726	(145,726)
Net Changes	-	1,537,531	1,413,113	124,418
Balances at December 31, 2016	\$_	26,391,953 \$	20,986,382	\$ 5,405,571

# Sensitivity of the Net Pension Liability to Changes in the Discount Rate:

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.50%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	Current Single Discount								
	1% Decrease	Rate Assumption	1% Increase						
	6.50%	7.50%	8.50%						
Total Pension Liability	\$ 29,944,699 \$	26,391,953 \$	23,495,757						
Plan Fiduciary Net Position	20,986,382	20,986,382	20,986,382						
Net Pension Liability/(Asset)	\$ 8,958,317 \$	5,405,571 \$	2,509,375						

# Note 2 - Pension Plan (continued)

<u>Pension Expense</u>, <u>Deferred Outflows of Resources</u>, and <u>Deferred Inflows of Resources Related to Pensions</u>:

For the year ended June 30, 2017, the District recognized pension expense of \$1,315,811. At June 30, 2017, the District reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

_	Deferred Outflows of Resources		Deferred Inflows of Resources		Net Deferred Outflows of Resources
\$	563,750	\$	-	\$	563,750
	374,933		127,447		247,486
	1,010,141		-		1,010,141
_	349,615				349,615
\$_	2,298,439	\$	127,447	\$	2,170,992
	\$	\$ 563,750 374,933 1,010,141 349,615	of Resources  \$ 563,750 \$ 374,933  1,010,141 349,615	of Resources       of Resources         \$ 563,750 \$ - 374,933 127,447         1,010,141 - 349,615	of Resources       of Resources         \$ 563,750 \$ - \$ 127,447         1,010,141 - 349,615

Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

	Net Deferred
Year Ending	Outflows
December 31,	of Resources
2017	\$ 1,111,741
2018	625,637
2019	388,264
2020	45,350
2021	-
Thereafter	
Total	\$ 2,170,992

# Note 3 – Deposits and Investments

#### **Bank Deposits**

Deposits of the governmental funds of the District at June 30, 2017 consist of the following, less petty cash amount of \$4,218 and checks in excess of \$54,207:

	Bank Balances	<b>Carrying Amount</b>
Checking accounts	\$ 718,683	\$ 712,379
Savings accounts	15,352	15,352
State Treasurer's investment pool	5,141,513	5,141,513
	\$ 5,875,548	\$ 5,869,244

# Note 3 – Deposits and Investments (continued)

All deposits are insured by the Federal Deposit Insurance Corporation (FDIC). In addition, the bank maintains collateral in their name for the credit of Gail Borden Library for the amounts in excess of FDIC limits.

#### **Investment Funds**

Investment Fund deposits with financial institutions had carrying amounts of \$2,098,064 at June 30, 2017. Carrying amounts are recorded at fair market value.

	_	Fair Value	Bank Balance
Level 1	\$	2,098,064	\$ 2,098,064
Level 2		-	-
Level 3		-	-
Investment in Illinois Funds	_	-	
\$	§ _	2,098,064	\$ 2,098,064

In accordance with FASB ASC 820, the District classifies its investments into three levels. Level 1, which refers to securities traded in an active market. Level 2, which refers to securities not traded on an active market, but for which observable market inputs are readily available. Level 2 can also refer to Level 1 securities where there is a contractual restriction. Level 3, which refers to securities not traded in an active market and for which no significant observable market inputs are available. As required by FASB ASC 820 at June 30, 2017, the District's portfolio investments were classified based on fair values.

#### **Policies for Investments**

It is the policy of the District to invest its funds in a manner which will provide the highest return with the maximum security while meeting the daily cash flow demands of the District and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objective of the policy is safety (preservation of capital and protection of investment principal), liquidity and yield.

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank's failure, the District's deposits may not be returned to it. The District's investment policy requires pledging of collateral held by a third party in the District's name. At year end the District was in compliance with this policy.

# Note 4 - Land, Building and Equipment

The following summarizes fixed asset purchases and disposals for the year ended June 30, 2017:

_	Governmental Activities										
-	Balance	_		Balance							
_	July 1, 2016	Additions	Deletions	June 30, 2017							
Non-depreciable:											
Land \$	1,767,516 \$	- \$	- \$	1,767,516							
Construction in process	1,306,164	-	(1,306,164)	-							
Depreciable:											
Buildings and improvements	35,775,069	2,493,664	-	38,268,733							
Equipment	1,274,602	-	-	1,274,602							
Computers	1,789,784	8,672	-	1,798,456							
Books and library materials	1,278,285	266,247	(306,149)	1,238,383							
Accumulated depreciation	(12,601,188)	(1,051,257)	<u> </u>	(13,652,445)							
Total Fixed Assets \$	30,590,232 \$	1,717,326 \$	(1,612,313) \$	30,695,245							

Depreciation expense for the year ended June 30, 2017 totaled \$1,051,257.

#### Note 5 - Bonds Payable

During the year ended June 30, 2001, a tax referendum was passed by the voters of the District. This referendum enabled the District to issue general obligation bonds to finance a new library building on property the library had purchased immediately north of the existing library building.

Five separate series of bonds were issued:

Series 2002	\$ 10,000,000
Series 2005B	10,000,000
Series 2005A	4,000,000
Series 2012	2,755,000
Series 2014	1,845,000
Series 2015	10,830,000
Total	\$ 39,430,000

In September of 2005, the District issued an additional \$4,000,000 of bonds (Series 2005A). The proceeds from these bonds were used to construct a separate library building in the western section of the District. The proceeds were invested with the State of Illinois Public Treasurer Pool as part of the project fund.

In April of 2012, the District refinanced the 2002 Series bond. The amount of the refinance totaled \$2,755,000. Of that amount, \$2,669,767 was put into escrow to repay the bonds when they are due. Bond costs and underwriter discount totaled \$85,233. There was an estimated economic gain of \$593,000 due to lower interest cost.

#### Note 5 – Bonds Payable (continued)

In May of 2014, the District refinanced the 2005A Series bond. The amount of the refinance totaled \$2,031,881. Of that amount, \$1,983,279 was put into escrow to repay the bonds when they are due. Bond costs and underwriter discount totaled \$48,602. There was an estimated economic gain of \$72,055 due to lower interest cost.

In September of 2015, the District refinanced the 2005 Series bond. The amount of the refinance totaled \$10,942,498. Of that amount, \$10,830,702 was put into escrow to repay the bonds when they are due. Bond costs and underwriter discount totaled \$111,796. There was an estimated economic gain of \$783,461 due to lower interest costs.

A summary of the bonds outstanding at June 30, 2017 are as follows:

				 Se	eries	Serie	S		
	2	012		20	14A			2015/	1
Year	Principal		Interest	Principal		Interest		Principal	Interest
12/15/2017 \$	215,000	\$	21,264	\$ 150,000	\$	28,950	\$	1,870,000 \$	147,800
6/15/2018	-		19,705	-		28,200		-	110,400
12/15/2018	205,000		19,705	-		28,200		2,105,000	110,400
6/15/2019	-		17,860	-		28,200		-	68,300
12/15/2019	150,000		17,860	-		28,200		2,245,000	68,300
6/15/2020	-		16,285	-		28,200		-	23,400
12/15/2020	145,000		16,285	-		28,200		2,340,000	23,400
6/15/2021	-		14,509	-		28,200		-	-
12/15/2021	1,095,000		14,509	1,410,000	_	28,200	_		
Total \$	1,810,000	\$	157,982	\$ 1,560,000	\$	254,550	\$	8,560,000 \$	552,000

These bonds will be repaid from property tax revenue as levied by the District on an annual basis.

The total principal bond liability at June 30, 2016 was \$14,005,000. Principal payments of \$2,075,000 were made throughout the June 30, 2017 fiscal year. The total principal bond liability at June 30, 2017 is \$11,930,000. The 2005, 2012, 2014 and 2015 bonds incurred a premium totaling \$654,588 that is to be amortized over the life of the loans. For the year ended June 30, 2017 the accumulated amortization in relation to the bond premiums is \$121,527. The unamortized balance in the amount of \$533,061 will be shown as a reduction in the bonds principal balances for the year ended June 30, 2017.

# Note 6 - Debt Certificates

During the year ended June 30, 2017, the District issued debt certificates totaling \$1,210,000 which were used to fund a building purchase for a new branch of the library. The Series 2017A debt certificate has a net interest rate of 2.5301 percent and will start being repaid in 2019 with a final due date in 2027. The Series 2017B debt certificate has a net interest rate of 3.3512 percent with yearly repayments starting in 2017 with a final due date in 2019. Both debt certificates incurred a premium that will be amortized over the life of each loan. For the year ended June 30, 2017, Series 2017A had accumulated amortization of \$2,033, and Series 2017B had accumulated amortization of \$5,625. Series 2017A has \$11,517 left to be amortized and Series 2017B has \$5,625 remaining to be amortized over

Note 6 – Debt Certificates (continued)

the life of the loan. A summary of the debt outstanding at June 30, 2017 for both certificates is as follows:

	Series 2017B						
Date	Principal	Interest	Total	Principal		Interest	Total
6/15/2017 \$	-	\$ 9,866	\$ 9,866	\$ -	\$	3,488 \$	3,488
12/15/2017	-	12,081	12,081	100,000		<b>4,27</b> 1	104,271
6/15/2018	-	12,081	12,081	-		2,596	2,596
12/15/2018	-	12,081	12,081	105,000		2,596	107,596
6/15/2019	-	12,081	12,081	-		838	838
12/15/2019	60,000	12,081	72,081	50,000		838	50,838
6/15/2020	-	11,322	11,322	-		-	-
12/15/2020	110,000	11,322	121,322	-		-	-
6/15/2021	-	9,930	9,930	-		-	•
12/15/2021	115,000	9,930	124,930	-		-	-
6/15/2022	-	8,476	8,476	-		-	-
12/15/2022	120,000	8,476	128,476	-		-	-
6/15/2023	-	6,958	6,958	-		-	-
12/15/2023	125,000	6,958	131,958	-		-	-
6/15/2024	-	5,376	5,376	-		-	-
12/15/2024	125,000	5,376	130,376	-		-	-
6/15/2025	-	3,795	3,795	-		-	-
12/15/2025	130,000	3,795	133,795	-		-	-
6/15/2026	-	2,151	2,151	-		-	-
12/15/2026	135,000	2,151	137,151	-		-	-
6/15/2027	-	443	443	-		-	-
12/15/2027	35,000	443	35,443	-			
\$	955,000	\$ 167,173	\$ 1,122,173	\$ 255,000	\$	14,627 \$	269,627

# Note 7 - Legal Compliance and Accountability

Illinois Library Districts have no debt limit for bonds. The debt limit obligations, other than bonds are 2.875% of the District's equalized assessed valuation.

# Legal Debt Margin

Assessed Valuation – 2016 Tax Levy	<u>\$ 2</u>	,774,795,578
Statutory Limit – 2.875% of Assessed Valuation (70 ILCS 705/12)		79,775,373
Legal Debt Margin	\$	78,565,373

The District is within the Legal Debt Margin issued by the state.

# Note 8 - Risk Management

The District is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, errors and omissions, and natural disasters for which the District carries commercial insurance. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage in the past three years.

# Note 9 - Expenditures Over Budget

For the year ending June 30, 2017, the District's general fund had individual line expenditures over budget. The total expenditures were under budget.

#### Note 10 - Compensated Absences

The compensated absences currently outstanding are as follows:

	Fund Debt	Balance,			Balance		Due Within
	Retired by	 July 1, 2016	Additions	Reductions	June 30, 2017	_	One Year
Compensated Absences	General	\$ 274,111	\$ 307,225	\$ (274,111) \$	307,225	\$	307,225
Total		\$ 274,111	\$ 307,225	\$ (274,111) \$	307,225	\$	307,225

#### Note 11 - Date of Managements Review

Subsequent events have been evaluated through the date of this report. It was concluded that there are no subsequent events required to disclose.

Required Supplementary Information

# Gail Borden Public Library District Budgetary Comparison Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual General Fund

For the Year Ended June 30, 2017

		Actual	_	Original and Final Budget	_	Positive/ (Negative)
Revenues:						
Property taxes	\$	9,839,941	\$	9,876,000	\$	(36,059)
Replacement taxes		165,790		145,000		20,790
Charges for services		311,134		275,000		36,134
Investment earnings		21,563		6,000		15,563
Grants and donations		237,271		350,000		(112,729)
Other	-	100,669	_	55,000	_	45,669
Total Revenues	-	10,676,368	-	10,707,000	_	(30,632)
Expenditures:						
Current:						
General government						
Personnel services		7,342,793		8,970,000		1,627,207
Contractual services		1,690,407		2,140,000		449,593
Supplies		208,214		280,000		71,786
Materials		1,117,680		1,300,000		182,320
Capital outlay		286,500		1,000,000		713,500
Loan expenditures		13,354		-		(13,354)
Total Expenditures	-	10,658,948	-	13,690,000	_	3,031,052
Excess (deficiency) of revenues						
over (under) expenditures		17,420		(2,983,000)		3,000,420
· , ·	-		-		_	
Other Financing Sources (Uses):						
Transfers in		-		-		-
Transfers out	_	-	_		_	_
Total Other Financing Sources (Use	es) _	-	-	-	_	-
Net Change in Fund Balance		17,420	\$	(2,983,000)	\$ _	3,000,420
Fund balance, July 1, 2016	_	6,094,607	-			
Fund balance, June 30, 2017	\$ _	6,112,027	<u>.</u>			

# Gail Borden Public Library District Multiyear Schedule of Changes in Net Pension Liability and Related Ratios Illinois Municipal Retirement Fund For the Year Ended June 30, 2017

# Last 10 Calendar Years (schedule to be built prospectively from 2014)

Calendar year ending December 31,	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Total Pension Liability											
Service cost	\$ 578,232 \$	557,375 \$	570,692	•	-	<u>.</u> .	-		•	-	-
Interest on the total pension liability	1,834,506	1,705,090	1,518,801	-	-	-	-	-	-	-	-
Benefit changes	-	-	-	-	-	•	•		-	-	-
Difference between expected and actual experience	326,049	408,747	235,000	-	-	-	•	-	-	-	•
Assumption changes	(162,662)	61,488	1,017,275	•	-	•	-	-	-	-	•
Benefit payments and refunds	(1,038,594)	(850,852)	(723,134)	•		-	-	•		-	
Net Change in Total Pension Liability	1,537,531	1,881,848	2,618,634	•	-	-	•	•	-	-	•
Total Pension Liability - Beginning	24,854,422	22,972,574	20,353,940	_		•		_	_	_	_
Total Pension Liability - Ending (a)		24,854,422 \$		-	-	•	•	•	-		
Plan Fiduciary Net Position Employer contributions Employee contributions Pension plan net investment income Benefit payments and refunds Other Net Change in Plan Fiduciary Net Position	\$ 712,744 \$ 240,250   1,352,987   (1,038,594)   145,726   1,413,113	686,298 \$ 237,746 96,508 (850,852) 138,474 308,174	762,108 223,039 1,090,896 (723,134) 159,652 1,512,561	: : :	- - - - -	- - - -	- - - - -	: : :	- - - - -	- - - - -	- - - -
Plan Fiduciary Net Position - Beginning	19,573,269	19,265,095	17,752,534			-	•	•	-	-	
Plan Fiduciary Net Position - Ending (b)	\$ 20,986,382 \$	19,573,269 \$	19,265,095	•	-			-	-	-	
Net Pension Liability/(Asset) - Ending (a) - (b) Plan Fiduciary Net Position as a Percentage	5,405,571	5,281,153	3,707,479	-	•	-	-	-	-	•	•
of Total Pension Liability	79.52%	78.75%	83.86%	-	•	-	-	-	-	•	•
Covered Valuation Payroll Net Pension Liability as a Percentage	\$ 5,338,913 \$	5,283,274 \$	4,879,301	-	-	•	•	-	-	-	•
of Covered Valuation Payroll	101.25%	99.96%	75.98%	•	-	-	-	•	-	-	-

# Gail Borden Public Library District Multiyear Schedule of Contributions -Illinois Municipal Retirement Fund For the Year Ended June 30, 2017

Calendar Year Ending December 31,	 Actuarially Determined Contribution		Actual Contributions	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution as a % of Covered Valuation Payroll
2014	\$ 751,412	\$	762,108	\$ (10,696) \$	4,879,301	15.62%
2015	687,354		686,298	1,056	5,283,274	12.99%
2016	712,745	*	712,744	1	5,338,913	13.35%

<sup>\*</sup> Estimated based on contribution rate of 13.35% and covered valuation payroll of \$5,338,913.

### Gail Borden Public Library District Notes to the Required Supplementary Information For the Year Ended June 30, 2017

#### Note 1 - Summary of Significant Accounting Policies

#### **Budgetary Process**

The District follows these procedures in establishing the budget data reflected in the required supplementary information.

- 1. The Board of Trustees appoints the Director to prepare the operating budget and a schedule of estimated revenues.
- 2. The proposed budget is reviewed by the Trustees and approved.

Budgeted figures are computed on the modified accrual basis of accounting.

There were no revisions to the original budget.

#### Note 2 - Pension Plan

Valuation Date: Actuarially determined contribution rates are calculated as of December 31 each year, which is 12 months prior to the beginning of the fiscal year in which contributions are reported.

Actuarial Cost Method: Aggregate Entry Age Normal

Amortization Method: Level Percentage of Payroll, Closed

Remaining Amortization Period: Non-Taxing bodes: 10-year rolling period.

Taxing bodies (Regular, SLEP, ECO groups): 27-year closed period until remaining period reaches 15 years (then 15-year rolling period). Early Retirement Incentive Plan liabilities: a period up to 10 years

selected by the Employer upon adoption of ERI.

SLEP supplemental liabilities attributatble to Public act 94-712 were financed over 22 years for most employers (two employers were

financed over 31 years).

Asset Valuation Method: 5-year smoothed market; 20% corridor

Wage growth: 3.50%

Price Inflation: 2.75% -- approximate; No explicit price inflation assumption is used

in this valuation.

Salary increases: 3.75% to 14.50% including inflation

Investment Rate of Return: 7.50%

### Gail Borden Public Library District Notes to the Required Supplementary Information For the Year Ended June 30, 2017

#### Note 2 – Pension Plan (continued)

Retirement Age: Experience-based table of rates that are specific to the type of eligibility condition.

Last updated for the 2014 valuation pursuant to an experience study of the period 2011-2013.

Mortality: For non-disabled retirees, an IMRF specific mortality table was used with fully Generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational project scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational project scale MP-2014 (base year 2012). The IMRF specific rates were developed from the Rp-2014 Employee Mortality Table with adjustments to match current IMRF experience.

#### Other information:

Notes: There were no benefit changes during the year.

Supplementary Information

### Gail Borden Public Library District Balance Sheets - Other Governmental Funds June 30, 2017

				Rev	s		Total					
	_			Building and			Social		Liability			Other
		Audit		Equipment	IMRF		Security		Insurance		Gift	Governmental
	_	Fund		Fund	Fund	_	Fund		Fund		Fund	Funds
Assets				· · ·		-		_				
Cash and cash equivalents	\$	1,563	\$	33,272 \$	-	\$	-	\$	13,457	\$	19,516 \$	67,808
Property tax receivable		7,065		256,135	329,967		226,491		61,501		-	881,159
Other receivables	_	-	_	· <u>•</u>	930		-		-		-	930
Total Assets	\$ _	8,628	<b>_\$</b>	289,407 \$	330,897	\$	226,491	\$ _	74,958	\$ _	19,516 \$	949,897
Liabilities												
Liabilities:												
Checks in excess	\$	-	\$	- \$	26,562	\$	27,645	\$		\$	\$	54,207
Accounts payable		-		48,884	•		· <u>-</u>		324		_	49,208
Accrued expenses		-		-	-		25,976		_		-	25,976
Deferred revenue		4,794		174,979	223,779		153,470		41,574		-	598,596
Total Liabilities	_	4,794		223,863	250,341	-	207,091	-	41,898	_		727,987
Fund Balances												
Nonspendable:		-		-	-		-		-		-	-
Restricted for:												
District's audit cost		3,834		-	-		-		-		-	3,834
Equipment repairs and acquisitions		-		65,544	-		-		-		-	65,544
Insurance premiums		-		-	-		-		33,060		-	33,060
Retirement fund obligations		-		-	80,556		-		-		-	80,556
Social security tax obligations		-		-	-		19,400		-		-	19,400
Committed for:												
Assigned to:		-		-	-		-		-		-	-
Unassigned			_						-		19,516	19,516
Total Fund Balance	_	3,834		65,544	80,556	-	19,400	_	33,060		19,516	221,910
Total Liabilities and Fund Balance	\$_	8,628	_\$.	289,407 \$	330,897	\$	226,491	\$_	74,958	\$_	19,516 \$	949,897

# Gail Borden Public Library District Statements of Revenues, Expenditures, and Changes in Fund Balances - Other Governmental Funds For the Year Ended June 30, 2017

					Total				
				Building &		Social	Liability		Other
		Audit		Equipment	<b>IMRF</b>	Security	Insurance	Gift	Governmental
		Fund	_	Fund	Fund	Fund	Fund	Fund	Funds
Revenues:			_						
Property taxes	\$	14,558	\$	500,490	\$ 665,155 \$	446,683 \$	123,605 \$	- ;	\$ 1,750,491
Replacement taxes		-		-	5,889	-	-	-	5,889
Interest income		-		-	-	-	-	7	7
Grants and donations		-						11,950	11,950
Total Revenues	-	14,558	-	500,490	671,044	446,683	123,605	11,957	1,768,337
Expenditures:									
Current:									
General government		16,500		-	715,086	492,815	166,666	9,974	1,401,041
Capital expenditures		-		448,755		_	-	-	448,755
Total Expenditures		16,500	-	448,755	715,086	492,815	166,666	9,974	1,849,796
Excess (deficiency) of revenues									
over (under) expenditures	-	(1,942)	-	51,735	(44,042)	(46,132)	(43,061)	1,983	(81,459)
Net Change in Fund Balance		(1,942)		51,735	(44,042)	(46,132)	(43,061)	1,983	(81,459)
Fund Balance-Beginning		5,776	-	13,809	124,598	65,532	76,121	17,533	303,369
Fund Balance-Ending	\$	3,834	\$	65,544	\$ <u>80,556</u> \$	19,400 \$	33,060 \$	19,516	\$ 221,910

# Gail Borden Public Library District Illinois Municipal Retirement Fund Statement of Revenues, Expenditures (and Comparison with Budget), and Changes in Fund Balance For the Year Ended June 30, 2017

			Original		
			and		Positive/
	_	Actual	 Final Budget		(Negative)
Revenues:			<u>-</u>		
Property taxes, 2016 levy less provision					
for uncollectible of \$3,396	\$	665,155	\$ 667,000	\$	(1,845)
State income taxes (personal property					
replacement taxes)	_	5,889	 5,500	_	389
Total Revenues	_	671,044	672,500	_	(1,456)
Expenditures:					
District's contribution to					
retirement fund	_	715,086	 880,000		164,914
Total Expenditures	_	715,086	880,000	-	164,914
Excess (deficiency) of revenues					
over (under) expenditures	_	(44,042)	 (207,500)	-	163,458
Net Change in Fund Balance		(44,042)	\$ (207,500)	\$_	163,458
Fund Balance, July 1, 2016	_	124,598			
Fund Balance, June 30, 2017	\$_	80,556			

#### Gail Borden Public Library District Social Security Fund

	Original								
		and	Positive/						
	Actual	Final Budget	(Negative)						
Revenues:									
Property taxes, 2016 levy less provision									
for uncollectible of \$2,331	\$ 446,683 \$	438,000	\$ 8,683						
Total Revenues	446,683	438,000	8,683						
Expenditures:									
District's contribution to									
social security fund	492,815	600,000	107,185						
Total Expenditures	492,815	600,000	107,185						
Excess (deficiency) of revenues									
over (under) expenditures	(46,132)	(162,000)	115,868						
, <b>.</b>		(===,==,=							
Net Change in Fund Balance	(46,132) \$	(162,000)	\$ 115,868						
Fruid Delenes July 1, 2016	65 522								
Fund Balance, July 1, 2016	65,532								
Fund Balance, June 30, 2017	\$ 19,400								

# Gail Borden Public Library District Liability Insurance Fund Statement of Revenues, Expenditures (and Comparison with Budget), and Changes in Fund Balance For the Year Ended June 30, 2017

_	-	Actual	-	Original and Final Budget		Positive/ (Negative)
Revenues:						
Property taxes, 2016 levy less provision						
for uncollectible of \$633	\$	123,605	\$	123,900	\$	(295)
Total Revenues	-	123,605	-	123,900		(295)
Expenditures:						
Liability insurance:						
Insurance and Risk Management		166,666	_	220,000		53,334
Total Expenditures	_	166,666	-	220,000		53,334
Excess (deficiency) of revenues						
over (under) expenditures	_	(43,061)	_	(96,100)		53,039
Net Change in Fund Balance		(43,061)	\$_	(96,100)	\$.	53,039
Fund Balance, July 1, 2016	_	76,121				
Fund Balance, June 30, 2017	\$_	33,060				

#### Gail Borden Public Library District Audit Fund

		Original			
		and	Positive/		
	_Actual	Final Budget	(Negative)		
Revenues:					
Property taxes, 2016 levy less provision	l				
for uncollectible of \$73	\$ 14,558	\$ 14,700	\$ (142)		
Total Revenues	14,558	14,700	(142)		
Expenditures:					
Audit fees	16,500	20,000	3,500		
Total Expenditures	16,500	20,000	3,500		
Excess (deficiency) of revenues					
over (under) expenditures	(1,942)	(5,300)	3,358		
Net Change in Fund Balance	(1,942)	\$(5,300)	\$3,358		
Fund Balance, July 1, 2016	5,776				
Fund Balance, June 30, 2017	\$3,834				

# Gail Borden Public Library District Building and Equipment Fund Statement of Revenues, Expenditures (and Comparison with Budget), and Changes in Fund Balance For the Year Ended June 30, 2017

	Actual	Original and Final Budget	Positive/ Negative
Revenues:			
Property taxes, 2016 levy less provision			
for uncollectible of \$2,635	\$_500,490	\$ 486,000 \$	14,490
Total Revenues	500,490	486,000	14,490
Expenditures:			
Repairs and maintenance	448,755	590,000	141,245
Total Expenditures	448,755	590,000	141,245
Excess (deficiency) of revenues over (under) expenditures	51,735	(104,000)	155,735
Other Financing Sources (Uses):			
Transfers in	-	-	-
Total Other Financing Sources (Uses)	-		-
Net Change in Fund Balance	51,735	\$ <u>(104,000)</u> \$	155,735
Fund Balance, July 1, 2016	13,809		
Fund Balance, June 30, 2017	\$ 65,544		

#### Gail Borden Public Library District Building Reserve Fund

			Original	
			and	Positive/
		Actual	Final Budget	(Negative)
Revenues:	-			
Interest income	\$	12,813	\$ 18,000	\$ (5,187)
Total Revenues	-	12,813	18,000	(5,187)
Expenditures:				
Capital improvements		1,359,970	2,500,000	1,140,030
Investment fees		-	5,000	5,000
Total Expenditures	-	1,359,970	2,505,000	1,145,030
Other Financing Sources (Uses):				
Debt certification proceeds		1,210,000	-	(1,210,000)
Debt issuance costs		(24,800)	-	24,800
Total Other Financing Sources (Uses)	) -	1,185,200		 (1,185,200)
Excess (deficiency) of revenues				
over (under) expenditures	-	(161,957)	(2,487,000)	 (1,145,217)
Net Change in Fund Balance		(161,957)	\$ (2,487,000)	\$ (1,145,217)
Fund Balance, July 1, 2016	_	2,383,867		
Fund Balance, June 30, 2017	\$_	2,221,910		

#### Gail Borden Public Library District Gift Fund

		Original								
				and	Positive/					
	_	Actual	_	Final Budget		(Negative)				
Revenues:					-					
Gifts received	\$	11,950	\$	500,000	\$	(488,050)				
Interest income		7	_	500		(493)				
Total Revenues	_	11,957	•	500,500	-	(488,543)				
Expenditures:										
Gift fund expenditures	_	9,974	_	515,000	_	505,026				
Total Expenditures	_	9,974	-	515,000	-	505,026				
Excess (deficiency) of revenues										
over (under) expenditures	_	1,983	•	(14,500)	-	16,483				
Net Change in Fund Balance		1,983	\$.	(14,500)	\$_	16,483				
Fund Balance, July 1, 2016	_	17,533								
Fund Balance, June 30, 2017	\$_	19,516								

#### Gail Borden Public Library District Bond and Interest Fund

Davisson	_	Actual		Original and Final Budget	_	Positive/ (Negative)
Revenues:						
Property taxes, 2016 levy less provision	\$	2 600 420	ø	2 640 755	<b>ው</b>	20 601
for uncollectible of \$13,650 Total Revenues	<b>"</b> –	2,688,439	Э.		э_	38,684
Total Revenues	-	2,688,439	•	2,649,755	-	38,684
Expenditures:						
Bond principal paid and bond interest		2,507,765		2,507,765		-
Bond expenses		_		-		-
Total Expenditures	_	2,507,765		2,507,765	_	-
Excess (deficiency) of revenues						
over (under) expenditures:	-	180,674		141,990	_	38,684
Other Financing Sources (Uses):						
Transfers in		-		-		-
Transfers out		-		-		
Bond proceeds	_		_			
Total Other Financing Sources (Uses)		-		-		
		180,674	\$.	141,990	\$_	38,684
Fund Balance, July 1, 2016	_	1,024,730				
Fund Balance, June 30, 2017	\$_	1,205,404				

**Additional Supplementary Information** 

#### Gail Borden Public Library District Assessed Valuation and Tax Rates For the Year Ended June 30, 2017

Tax Year Levy	2016	2015	2014	2013	2012
Assessed Valuation \$	2,774,795,578 \$	2,607,337,100	\$ 2,468,566,605	\$ 2,626,815,784	\$ 2,891,916,111
			Combined (Blended)		
			Cook and Kane		
Tax Rates by Fund			County Tax Rates		
Corporate (General)	0.3557	0.3973			0.2991
Illinois Municipal Retirement	0.0241	0.0268			0.0257
Social Security	0.0166	0.0176			0.0139
Audit	0.0005	0.0006			0.00051972
Building and Equipment	0.0187	0.0195		0.0159	0.018165387
Liability Insurance	0.0045	0.005		0.0051	0.005037648
Bond and Interest	0.0969	0.1088	0.1024	0.0910	0.086508527
	0.5170	0.5756	0.5463	0.4543	0.4489
Tax Year Levy	2011	2010	2009	2008	2007
Assessed Valuation \$	3,246,462,602 \$	3,581,824,783	\$ 3,640,709,406	\$ 3,575,105,931	\$ 3,279,827,876
Tax Rates by Fund			Combined (Blended) Cook and Kane County Tax Rates		
Corporate (General)	0.2661	0.2346	0.2399	0.2342	0.2486
Illinois Municipal Retirement	0.0194	0.0184	0.0155		0.0149
Social Security	0.0120	0.0103	0.0099		0.0094
Audit	0.0004	0.0004	0.0003	0.0003	0.0004
Building and Equipment	0.0174	0.0150	0.0139		0.0107
Liability Insurance	0.0038	0.0034	0.0031	0.0032	0.0037
Bond and Interest	0.0767	0.0656	0.0578		0.0552
	0.3958	0.3477	0.3404		0.3429
			3.5 10 1	= =	0.5 12)

#### Gail Borden Public Library District Property Tax Collections by Year For the Year Ended June 30, 2017

### Combined (Blended) Cook and Kane

		2016		2015	•	2014		2013	. <u>-</u>	2012	
Total Extensions	\$	14,347,700	\$	14,207,740	\$	14,411,274	\$	13,138,028	\$	13,738,430	
Collected through June 30, 2017	\$	7,202,709	\$	14,149,745	\$	14,323,604	\$	13,022,419	\$	13,512,362	
Percentage collected		50.20%		99.59%		99.39%		99.12%		98.35%	
Combined (Blended) Cook and Kane											
	•	2011	-	2010		2009		2008	. <u>-</u>	2007	
Total Extensions	\$	12,948,712	\$	12,727,123	\$	12,342,295	\$	11,747,672	\$	11,013,072	
Collected through June 30, 2017	\$	12,874,686	\$	12,650,844	\$	12,257,384	\$	11,640,070	\$	10,885,090	
Percentage collected		99.43%		99.40%		99.31%		99.08%		98.84%	